

City of San Antonio



AGENDA

City Council A Session

Municipal Plaza Building
114 W. Commerce Street
San Antonio, Texas 78205

Thursday, May 16, 2024

9:00 AM

Municipal Plaza Building

The City Council will hold its regular meeting in the Norma S. Rodriguez Council Chamber in the Municipal Plaza Building beginning at the above referenced date and time for the following items. Once convened, the City Council will take up the following items in any order during the meeting but no sooner than the designated times.

9:00AM: Call to Order

Members of the public can comment on items on the agenda. To sign up to speak visit www.saspeakup.com. Click on meetings and events and select the meeting you'd like to participate in. Sign up to speak or submit a written comment. Questions relating to these rules may be directed to the Office of the City Clerk at (210) 207-7253.

Individuals signing up for public comment may register for VIA bus fare or parking validation at www.saspeakup.com. VIA bus fare or parking at City Tower Garage (located at 100 Blk N. Main) will be provided to individuals who request the assistance. Staff will provide VIA bus fare passes and parking validation tickets in the lobby of City Council Chambers.

To view the Live meeting please view our [Live Stream](#)

During the meeting, the City Council may meet in executive session for consultation with the City Attorney's Office concerning attorney-client matters under Chapter 551 of the Texas

Government Code.

ACCESS STATEMENT

The City of San Antonio ensures meaningful access to City meetings, programs and services by reasonably providing: translation and interpretation, materials in alternate formats, and other accommodations upon request. To request these services call (210) 207-2098 or Relay Texas 711 or by requesting these services online at <https://www.sanantonio.gov/gpa/LanguageServices>. Providing at least 72 hours' notice will help to ensure availability.

Intérpretes en español estarán disponibles durante la junta del consejo de la ciudad para los asistentes que lo requieran. También se proveerán intérpretes para los ciudadanos que deseen exponer su punto de vista al consejo de la ciudad. Para más información, llame al (210) 207-7253.

For additional information on any item on this agenda, please visit www.sanantonio.gov or call (210) 207-7080.

- 15.** Ordinance authorizing the acceptance of reimbursement funding from the Federal Emergency Management Agency (FEMA) Shelter and Services Program (SSP) in an amount up to \$3,000,000, and the application and acceptance of funds upon award in an amount up to \$18,798,474, for a total amount up to \$21,798,474 for local costs to assist migrants traveling through San Antonio in coordination with the U.S. Department of Homeland Security (DHS). [Lori Houston, Assistant City Manager; Melody Woosley, Director, Human Services]

THE CITY COUNCIL MAY RECESS FOR LUNCH AND RECONVENE TO CONSIDER ANY UNFINISHED COUNCIL BUSINESS

6:00 P.M. – If the Council has not yet adjourned, the presiding officer shall entertain a motion to continue the council meeting, postpone the remaining items to the next council meeting date, or recess and reconvene the meeting at a specified time on the following day.

Posted on: 05/16/2024 03:20 PM



City of San Antonio

Agenda Memorandum

File Number:

Agenda Item Number: 15

Agenda Date: May 16, 2024

In Control: City Council A Session

DEPARTMENT: Department of Human Services

DEPARTMENT HEAD: Melody Woosley

COUNCIL DISTRICTS IMPACTED: Citywide

SUBJECT:

Acceptance of reimbursement funding from the Federal Emergency Management Agency (FEMA) Shelter and Services Program (SSP) for local costs to assist migrants traveling through San Antonio.

SUMMARY:

This ordinance authorizes the acceptance of reimbursement funding from the FEMA SSP in an amount up to \$3,000,000.00, and the application and acceptance of funds upon award in an amount up to \$18,798,474.00, for a total amount up to \$21,798,474.00 for local costs to assist migrants traveling through San Antonio in coordination with the U.S. Department of Homeland Security (DHS). The reimbursement requests are anticipated to be submitted to FEMA for the period of October 1, 2023 through September 30, 2026.

This ordinance also authorizes the City Manager or designee to initiate, negotiate, and execute all necessary documents, including grant contracts and contract amendments, to i) authorize line-item budget revisions and no cost extensions, modify performance measures so long as the terms of the amendment stay within the general parameters of the intent of the grant, and make changes due to mandated regulations; ii) enter into contracts and leases, extensions and amendments for facilities, operations, and support services to provide assistance and shelter to migrants legally traveling

through San Antonio; and iii) accept carryover or additional grant funding, if awarded, in an amount up to 20% of the total amount authorized.

BACKGROUND INFORMATION:

The City of San Antonio and local nonprofit partners have assisted more than 603,000 asylum seekers since January 2021. The Migrant Resource Center/Centro de Bienvenida (MRC) opened in July 2022, in collaboration with Catholic Charities Diocese of San Antonio, to provide humanitarian services for migrants traveling through San Antonio.

The MRC receives migrants transported from non-profit partners in border cities (Eagle Pass, Del Rio, Laredo, and Brownsville) after they are released from U.S. Customs and Border Protection or Immigrations and Customs Enforcement custody. San Antonio is the nearest major transportation hub to these communities. The MRC provides navigation and case management services; local transportation; food and commodities; phones and internet access to connect with host families.

The Airport Transfer Center (ATC), operated by Human Services in coordination with Aviation, the San Antonio Fire Department, and San Antonio Police Department, opened in May 2023 due to continued high arrivals of asylum seekers. The ATC and welcoming and navigation services at the San Antonio International Airport closed on May 1, 2024, due to an overall decline in arrivals in San Antonio that began on January 1, 2024.

The City of San Antonio maintains a public-facing migrant dashboard to transparently share information with non-profit partners and the public on the number of asylum seeker arrivals along with overnight shelter counts.

To date, services provided by the City of San Antonio and local nonprofit partners have been 100% reimbursed by the FEMA through the Emergency Food and Shelter Program (EFSP) and the SSP.

ISSUE:

On April 12, 2024, The Department of Homeland Security (DHS) announced a distribution process for the \$650 million in FY 2024 appropriations for the SSP. \$275 million in direct awards were allocated to communities providing services to migrants, with \$25 million kept in reserve for distribution later in the year. Of these awards, \$17,828,596.00 was awarded to the San Antonio community, including \$3,000,000.00 allocated to the City of San Antonio, specifically. The Department of Human Services applied for these funds by the grant deadline of April 26, 2024.

Additionally, DHS opened a competitive grant process to allocate an additional \$340.9 million. The competitive opportunity is open to local governments, nonprofit organizations, Indian Tribes, and states, with the goal of providing funding to entities serving migrants released from DHS custody. Eligible uses include temporary shelter, food, transportation, acute medical care, personal hygiene supplies, the labor necessary to provide these services, and renovations and modifications to increase temporary shelter capacity. Competitive applications are due by June 13, 2024. The Department of Human Services will apply for an additional \$18,798,474.00 to fund migrant program operations through the duration of the grant term ending September 30, 2026.

ALTERNATIVES:

There are currently no other grants available to cover the expenses associated with this program. Should this ordinance not be approved, the City of San Antonio will forego reimbursement of local costs incurred to assist migrants traveling through San Antonio.

FISCAL IMPACT:

This ordinance authorizes the acceptance of reimbursement funding from the FEMA SSP in an amount up to \$3,000,000.00, and the application and acceptance of funds upon award in an amount up to \$18,798,474.00, for a total amount up to \$21,798,474.00 for local costs to assist migrants traveling through San Antonio for the period of October 1, 2023 through September 30, 2026.

This item also authorizes an associated budget. There is no fiscal impact to the City's General Fund in the form of a cash match.

RECOMMENDATION:

Staff recommends approval.

Fiscal Year 2024 Shelter and Services Program – Allocated (SSP-A)
Period of Performance: October 01, 2023 - September 30, 2026

REVENUES:	SSP-A	
4501000 Grants Federal - Operating	\$	3,000,000
Subtotal Grant	\$	3,000,000
TOTAL REVENUES		\$ 3,000,000

APPROPRIATIONS:	SSP-A	
138000000XXXX - SHELTER & SERVICES PROGRAM - A		
5101010 Regular Salaries	\$	76,524
5101020 Overtime Salaries		1,043,289
5101027 SAFD Unifm Admin OT		141,969
5202010 Temporary Services		264,310
5202020 Contractual Services		994,954
5204070 Rental of Equipment		33,926
5205030 Rental Other Equip.		29,598
5206010 Rental of Facilities		356,795
5304050 Tools & Apparatus		2,676
5304080 Other Commodities		6,426
5403510 Wireless Data Comm.		1,606
5403545 Motor Fuel and Lub.		803
5404530 Gas and Electricity		36,271
5404540 Water and Sewer		10,853
Total 138000000XXXX	\$	3,000,000
TOTAL APPROPRIATIONS		\$ 3,000,000

Fiscal Year 2024 Shelter and Services Program – Competitive (SSP-C)
Period of Performance: October 01, 2023 - September 30, 2026

REVENUES:	SSP-C	
4501000 Grants Federal - Operating	\$	18,798,474
Subtotal Grant	\$	18,798,474
TOTAL REVENUES		\$ 18,798,474

APPROPRIATIONS:	SSP-C	
138000000XXXX - SHELTER & SERVICES PROGRAM - C		
5101010 Regular Salaries	\$	479,508
5101020 Overtime Salaries		6,537,417
5101027 SAFD Unifm Admin OT		889,598
5202010 Temporary Services		1,656,204
5202020 Contractual Services		6,234,535
5204070 Rental of Equipment		212,585
5205030 Rental Other Equip.		185,466
5206010 Rental of Facilities		2,235,733
5304050 Tools & Apparatus		16,771
5304080 Other Commodities		40,266
5403510 Wireless Data Comm.		10,067
5403545 Motor Fuel and Lub.		5,033
5404530 Gas and Electricity		227,282
5404540 Water and Sewer		68,009
Total 138000000XXXX	\$	18,798,474
TOTAL APPROPRIATIONS		\$ 18,798,474

THIS IS A PROPOSED DRAFT AND WILL BE REPLACED BY THE FINAL, SIGNED ORDINANCE OR RESOLUTION ADOPTED BY THE CITY COUNCIL.

ORDINANCE

AUTHORIZING THE ACCEPTANCE OF REIMBURSEMENT FUNDING FROM THE FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) SHELTER AND SERVICES PROGRAM (SSP) IN AN AMOUNT UP TO \$3,000,000.00 AND THE APPLICATION AND ACCEPTANCE OF FUNDS UPON AWARD IN AN AMOUNT UP TO \$18,798,474.00, FOR A TOTAL AMOUNT UP TO \$21,798,474.00 FOR LOCAL COSTS TO ASSIST MIGRANTS TRAVELING THROUGH SAN ANTONIO IN COORDINATION WITH THE U.S. DEPARTMENT OF HOMELAND SECURITY (DHS) FOR THE PERIOD OF OCTOBER 1, 2023 THROUGH SEPTEMBER 30, 2026.

* * * * *

WHEREAS, the City of San Antonio and local nonprofit partners have assisted more than 610,000 asylum seekers since January 2021; and

WHEREAS, the Migrant Resource Center/Centro de Bienvenida (MRC) opened in July 2022, in collaboration with Catholic Charities Archdiocese of San Antonio, Inc. to provide humanitarian services for migrants traveling through San Antonio; and

WHEREAS, the MRC receives migrants transported from non-profit partners in border cities (Eagle Pass, Del Rio, Laredo, and Brownsville) after they are released from U.S. Customs and Border Protection or Immigrations and Customs Enforcement custody; and

WHEREAS, San Antonio is the nearest major transportation hub to these communities; and

WHEREAS, the MRC provides navigation and case management services; local transportation; food and commodities; phones and internet access to connect with host families; and

WHEREAS, the City of San Antonio maintains a public-facing migrant dashboard to transparently share information with non-profit partners and the public on the number of asylum seeker arrivals along with overnight shelter counts; and

WHEREAS, to date, services provided by the City of San Antonio and local nonprofit partners have been 100% reimbursed by the Federal Emergency Management Agency through the Emergency Food and Shelter Board Program and the Shelter and Services Program; **NOW THEREFORE:**

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF SAN ANTONIO:

SECTION 1. The City Manager or designee, or the Director of the Human Services or designee, is authorized to accept reimbursement funding from the Federal Emergency Management Agency

(FEMA) Shelter and Services Program (SSP) in an amount up to \$3,000,000.00, and to apply and accept funds upon award in an amount up to \$18,798,474.00, for a total amount up to \$21,798,474.00 for local costs to assist migrants traveling through San Antonio in coordination with the U.S. Department of Homeland Security (DHS) for the period of October 1, 2023 through September 30, 2026. A copy of the original grant application(s) is, or will be, on file with Department of Human Services.

SECTION 2. The Fiscal Year 2024 Shelter and Services Program – Allocated (SSP-A) and Competitive (SSP-C) Budgets, which are attached hereto and incorporated herein for all purposes as **Attachment I**, are hereby approved.

SECTION 3. The City Manager or designee, or the Director of the Department of Human Services (DHS) or designee, is further authorized to initiate, negotiate, and execute any and all necessary documents including a grant contract, and contract amendments accepting, when approved by FEMA: a) carryover funds; b) line item budget revisions; c) modifications to the performance measures so long as the terms of the amendment stay within the general parameters of the intent of the grant; d) no cost extensions; e) supplemental grant funds in an amount up to 20% of the total amount initially awarded; f) reimbursement increases of administrative funds for each participant served; g) one time equipment purchases or defined program services; and h) changes in regulations mandated by the funding agency.

SECTION 5. The financial allocations in this Ordinance are subject to approval by the Deputy Chief Financial Officer, City of San Antonio. The Deputy Chief Financial Officer may, subject to concurrence by the City Manager or the City Manager's designee, correct allocations to specific SAP Fund Numbers, SAP Project Definitions, SAP WBS Elements, SAP Internal Orders, SAP Fund Centers, SAP Cost Centers, SAP Functional Areas, SAP Funds Reservation Document Numbers, and SAP GL Accounts as necessary to carry out the purpose of this Ordinance.

SECTION 6. This Ordinance is effective immediately upon the receipt of eight affirmative votes; otherwise, it is effective ten days after passage.

PASSED AND APPROVED this 16th day May, 2024.

M A Y O R
Ron Nirenberg

ATTEST:

APPROVED AS TO FORM:

Debbie Racca-Sittre, City Clerk

Andrew Segovia, City Attorney

**Federal Emergency
Management Agency
Shelter and Services Program (SSP)**

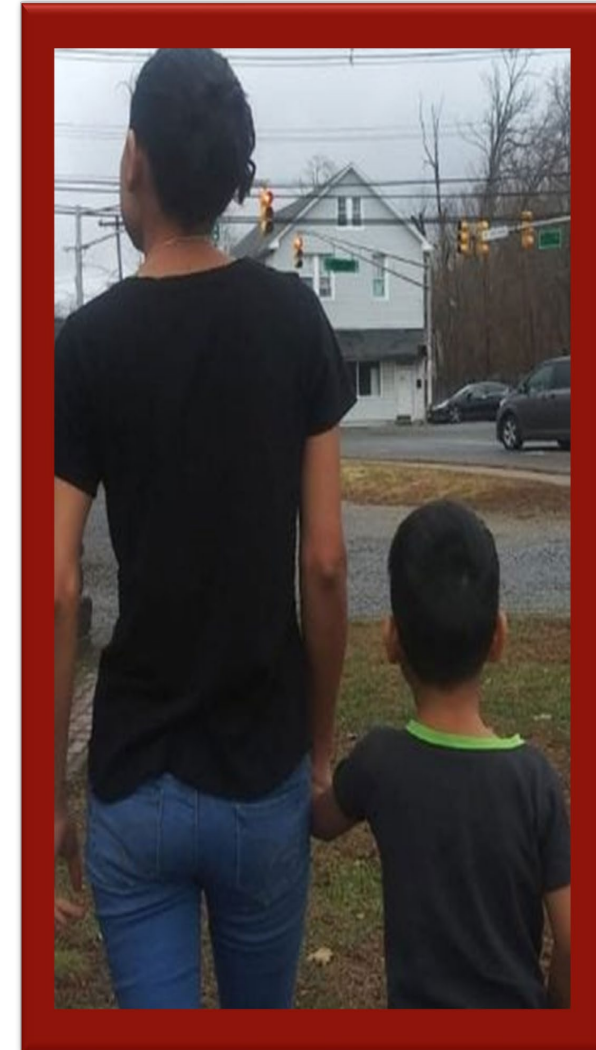


A Session - May 16, 2024

Presented by: Jessica Dovalina, Assistant Human Services Director

Purpose

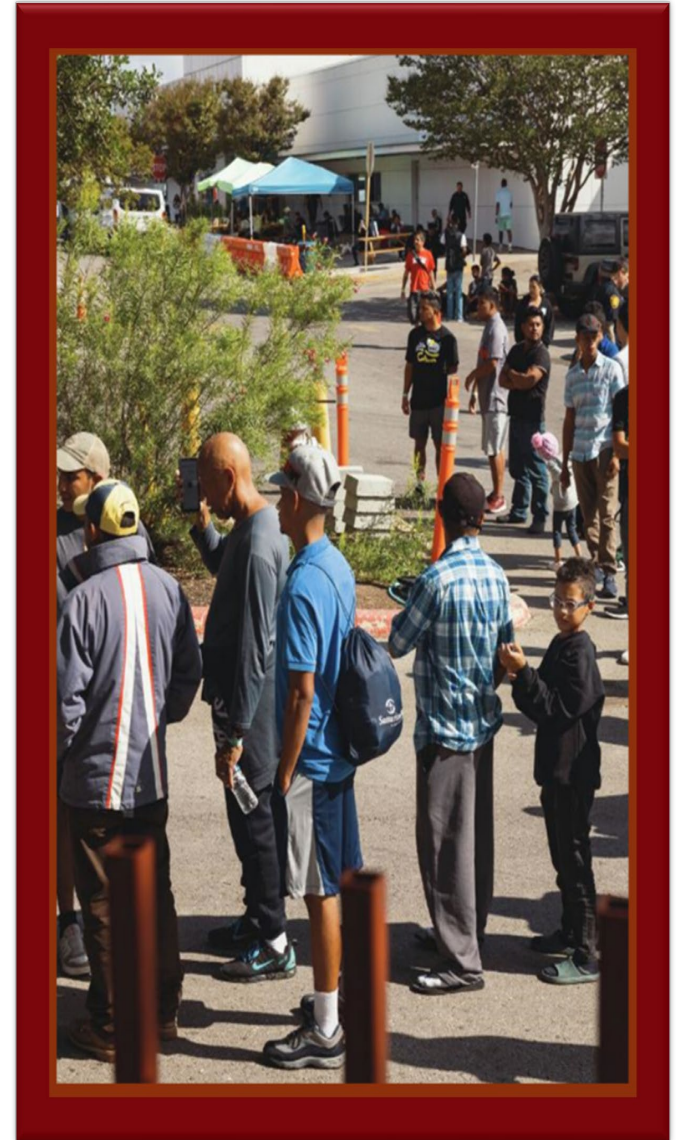
- Authorizes application and acceptance of funding for local costs to assist migrants from Federal Emergency Management Agency (FEMA) Shelter and Services Program (SSP):
 - \$3 Million - Allocated to the City of San Antonio by FEMA on April 12, 2024
 - \$18.8 Million - Competitive Process
- Also authorizes initiation, negotiation, and execution of grant related documents
- Grant term of October 1, 2023, to September 30, 2026



Background



- San Antonio is the nearest transportation hub for border cities and Immigrations and Customs Enforcement Detention facilities
- Service Partners:
 - Catholic Charities
 - San Antonio Food Bank
 - Episcopal Diocese of West Texas
 - Interfaith Welcome Coalition
 - United Way of San Antonio & Bexar County
 - Corazon Ministries
- City of San Antonio and local partners receive reimbursement of local costs through FEMA - Emergency Food and Shelter (EFSP) and Shelter and Services (SSP) Programs

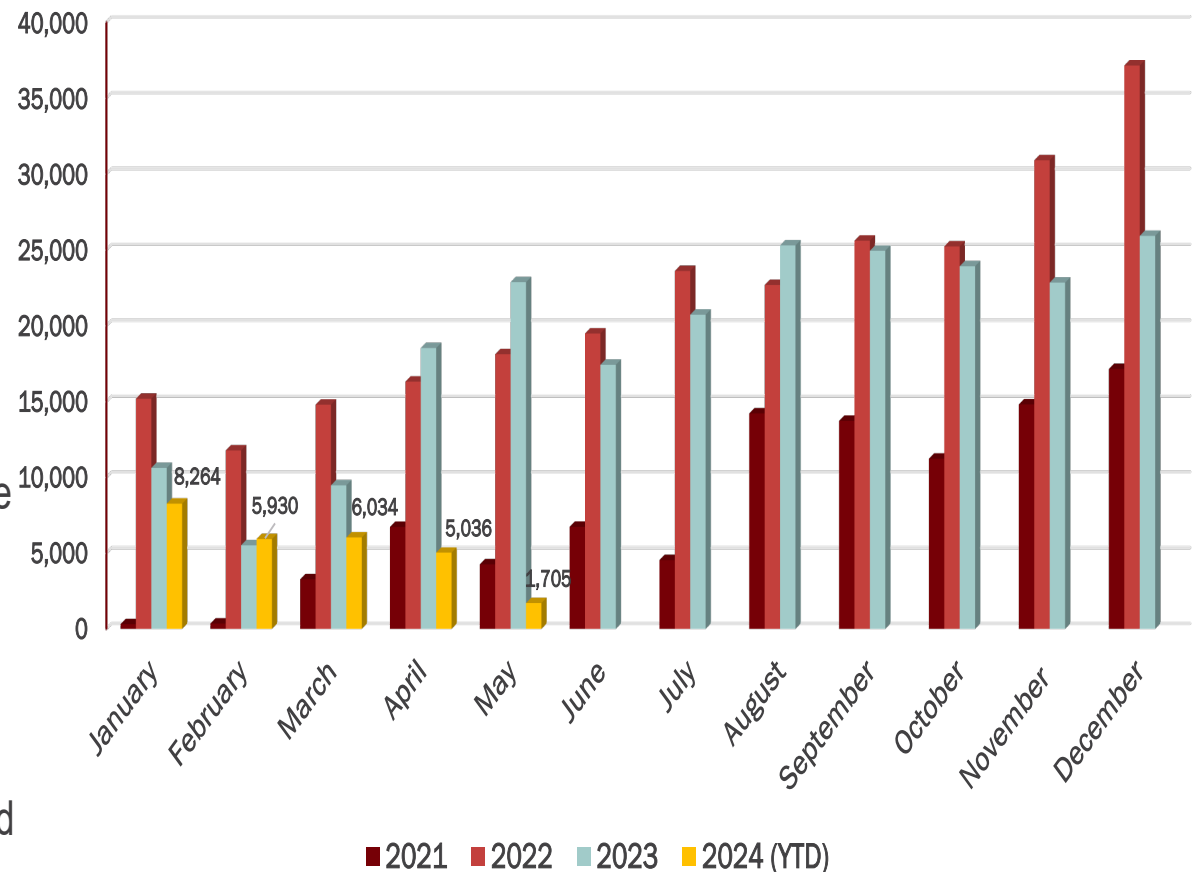


Migrant Update



- More than 603,000 asylum seekers served since January 2021
- Arrivals along Texas border have continued to decline - December 2023 to April 2024
 - 78% decline locally
- Reduced operations May 1, 2024:
 - Closed City operated Airport Transfer Center and Welcoming and Navigation at Airport
 - Reduced San Antonio Police Department presence at the Airport and Migrant Resource Center/Centro de Bienvenida
- Interfaith Welcome Coalition resumed enhanced Airport support services
- There has been no significant impact from reduced service operations

Migrants Arrivals by Month
Calendar Year 2021 - 2024



Migrant Dashboard <https://stories.opengov.com/sanantoniotx/published/fiHSFOBLE>

COSA Cost & Federal Reimbursement



Period	Actual Costs	Reimbursement
2021 (Jan to Dec)	\$1,135,114	\$1,135,114
2022 (Jan to Dec)	10,775,158	10,775,158
2023 (Jan to Dec)	12,682,653	12,682,653
2024 (Jan to May)	5,032,278	5,032,278
Total	\$29,625,204	\$29,625,204¹

1) Note: Amount reflects \$22.14 million of reimbursements received, and \$7.48 million of federal funds allocated to COSA not yet received.

2) City's Delegate Agency contracts funded with General Fund have not been directed to provide services at MRC.

Shelter and Services Program (SSP)



On April 12, 2024, Department of Homeland Security announced distribution process for \$650M in SSP appropriations.

- Allocated \$275M in direct allocations to communities providing services to migrants - \$17.8 Million for San Antonio:

Local Organization	Allocations
City of San Antonio	\$ 3,000,000
Catholic Charities of SA	\$ 10,877,226
Corazon Ministries	\$ 10,000
Episcopal Diocese of West Texas	\$ 1,041,370
Interfaith Welcome Coalition	\$ 500,000
San Antonio Food Bank	\$ 2,400,000

- Remaining funds to be awarded through a competitive grant process with applications due June 13, 2024.
 - DHS will apply for an additional \$18,798,474 to fund operations through September 30, 2026



Recommendation



- Authorization to:
 - Accept reimbursement funding from the FEMA SSP in an amount up to \$3,000,000 in allocated funding
 - Apply for and accept competitive grant funds in an amount up to \$18,798,474,
 - Execution of necessary documents including contracts, leases, and amendments for facilities, operations, and support services
- Accept carryover or additional grant funding, if awarded, in an amount up to 20% of the total authorized amount

Federal Emergency Management Agency

**Shelter and Services Program (SSP)
San Antonio Migrant Operational Response**



**A Session
May 16, 2024**

Presented by: Jessica Dovalina, Assistant Human Services Director